United States Joint Forces Command

Primary Joint Force Provider

Lt Col Andy Tremblay, J352
Chief, Rotational Forces Branch

GFM/JFP STATUS

- **UCP language approved by JCS:**
  - "(1) Identifying and recommending sourcing solutions from all forces and capabilities (except designated forces sourced by USSOCOM, USSTRATCOM and USTRANSCOM) to the Chairman of the Joint Chiefs of Staff. (2) Supervising implementation of sourcing decisions …" (21May04)
- **SecDef Implementation Memo Directs:**
  - "…the Chairman of the Joint Chiefs of Staff responsible for developing policy and guidance in support of this effort and Commander, USJFCOM designated as the Primary Joint Force Provider."
  - "COCOM's will report and make available to Commander, USJFCOM and his assigned Service Components, force commitment, readiness, availability,…for assigned and attached forces…"
  - "Secretaries of Military Departments exercising authority over forces not assigned to combatant commanders will make available to Commander, USJFCOM and his assigned Service Components, commitment …"
  - "The Chief, NG Bureau- through the directors of the Army and Air NG- will provide required information on Army and Air NG to the Secretaries of the Army and Air Force; Commander, USJFCOM; and his respective Service Components…"

GFM / JFP Allocation Process w/ JFCOM as Primary JFP

Request From COCOM

SECDEF

Feedback

--Strategic--Oversight

CJCS / JCS

- *Clarify / define requirements*
- *Crosswalk RFF/C against existing priorities and GFMB guidance*
- *Forward RFF/C for sourcing*

CJCS / JCS

- *Staff with agencies and OSD*
- *Coordinate w/ affected Services/COCOMs to articulate / attempt adjudication of non-concurrences (through GFMB)*
- *Forward recommendation via the orders "book" process to SecDef for approval*

--Operational--Execution

- *CJCS sends appropriate implementer to SOCOM, STRATCOM, TRANSCOM or other federal agency (if their forces are required)*
- *CJCS sends remaining RFF/C requirements to JFCOM. Forwarded RFF/C includes DRAFT DEPORD*

- *JFCOM provides recommended sourcing solution to CJCS / JCS*
  - *Info copies all COCOMs and Services*
  - *From all conventional forces (COCOM "assigned" & Service "unassigned" forces)*
- *Sourcing recommendation includes*
  - *Risk to sourcing other requirements*
  - *Force rotation sustainability assessment*
  - *Other issues ID by COCOM / Service providing the force(s)*

--Tactical--Execution

JFCOM Components

FC CFFC ACC MFL

Primary JFP (JFCOM)

- *Via Service components*
  - *Develops global joint sourcing solutions (including RC)*
  - *Coordinates recommended solution w/ other COCOMs and Services*
- *Monitors force availability and recommends sustainment actions to CJCS / JCS*

RCC Components

USA USN USAF USMC

Concept of Capabilities-Based JFP Process

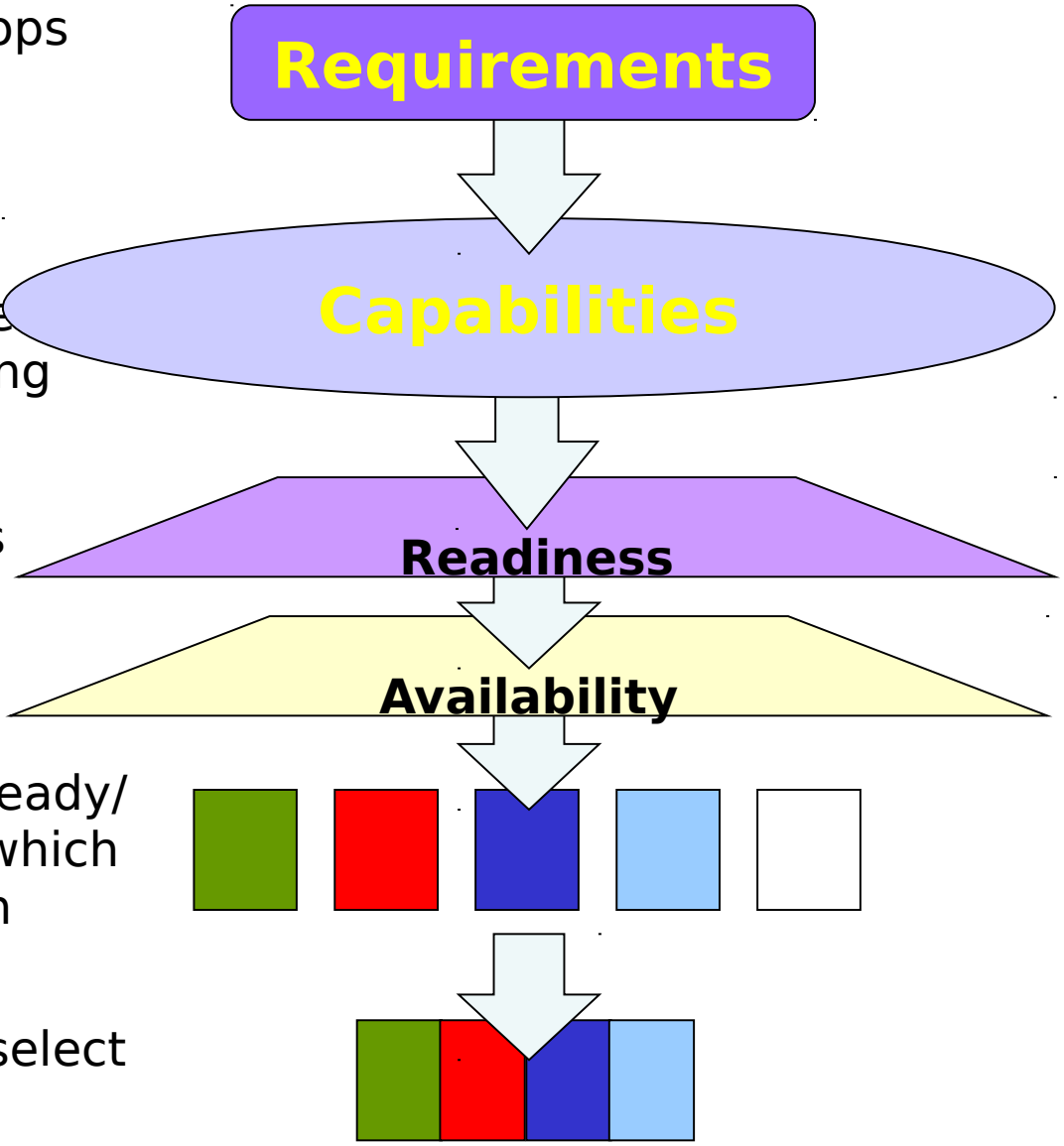
1. RCC/JFC develops requirements.

2. Requirements translated into capabilities (force capable of meeting requirements.)

3. Capable forces are ‘filtered’ for availability and readiness.

4. Result: list of ready/ available forces which can meet mission requirements.

5. Commanders select final force list for mission.



Procedures

- **Supported Combatant Commanders**
  - ✓ **Submit request**
- **USJFCOM**
  - ✓ **Receive and forward the request**
- **Supporting Service Components**
  - ✓ **Process the request**

Procedures for Acquiring USJFCOM Assigned Forces ISO Joint Exercises

- **Submit a request to HQ USJFCOM:**
  - ✓ **Via JTIMS IAW JS J7 Msg 072001Z JUL 03**
  - ✓ **Via msg (fulfills coordination rqmt for events in execution year as directed CJCSM 3500.02C)**
    - ❑ **Service Component to Service Component coordination via service channels is:**
      - o **Encouraged**
      - o **Not substitute for official request to USJFCOM**

Procedures for Acquiring USJFCOM Assigned Forces ISO Joint Exercises

- **Upon receipt of JTIMS request:**
  - ✓ **HQ USJFCOM will:**
    - ❑ **Review/validate/forward req to Service Component for processing IAW HQ USJFCOM:**
      - o **Msg 071933Z NOV 03**
      - o **LOI 03-001**
    - ❑ **Notify Supported Combatant Commander if requirement is not supportable**
  - ✓ **Service Component will:**
    - ❑ **W/in 45 days - acknowledge receipt and understanding**
    - ❑ **NLT 180 days prior to start of exercise:**
      - o **Identify by UIC unit scheduled to fill requirement, or**
      - o **Specify why support is not feasible**

Procedures for Acquiring USJFCOM Assigned Forces ISO Joint Exercises

- **Upon receipt of message from Supported Combatant Commander requesting USJFCOM assigned forces - HQ USJFCOM will:**
  - ✓ **Review/validate request**
  - ✓ **Prepare and transmit feasibility of support (FOS) msg to the appropriate service component(s)**

- **Upon receipt of HQ USJFCOM's FOS message the Service Component(s) will:**
  - ✓ **Respond in kind and in time allotted of feasibility and intent to support the event as requested**

Standard Procedures

- **JTIMS (until/unless replaced)**
  - ✓ **Is directed tool for sourcing/scheduling/deconflicting Joint exercises**
  - ✓ **Provides requisite visibility of exercise participants to JFP**
- **RFF msgs are meant to supplement, not replace, JTIMS.**
- **When forces are specified in JTIMS/coordinated during IPC/MPF/FPC, there is no need for additional verification/ confirmation via Exercise Directive/SMEN msgs.**
- **Including approving authority of JTIMS entries - especially shortfalls (i.e. DOJ approved, AFOP approved, G3 approved etc.)**

FORCE PROVIDING

Upon determining support is feasible:

- **USJFCOM approves:**
  - **For assigned Active Duty forces - <u>deployment and employment</u> – Per CJCSI 3500.02C**
  - **For Reserve and National Guard forces over which CDR USJFCOM exercises Training and Readiness Oversight – <u>participation</u> – Per SecDef Memo of 6 Sep 96**

- **Service Component executes deployment for training (Active Duty, Reserve and National Guard) - IAW service authority conferred by Title 10 US Code**

- **Supported Combatant Commander exercises:**
  - **TACON of Active Duty forces per Forces for Unified Commands FY04 memorandum (Section II, para 5d page II-6)**
  - **OPCON of reserve force per SECDEF memo of 6 Sep 96 (Attachment page 3)**

Questions / Comments

Back-up Slides

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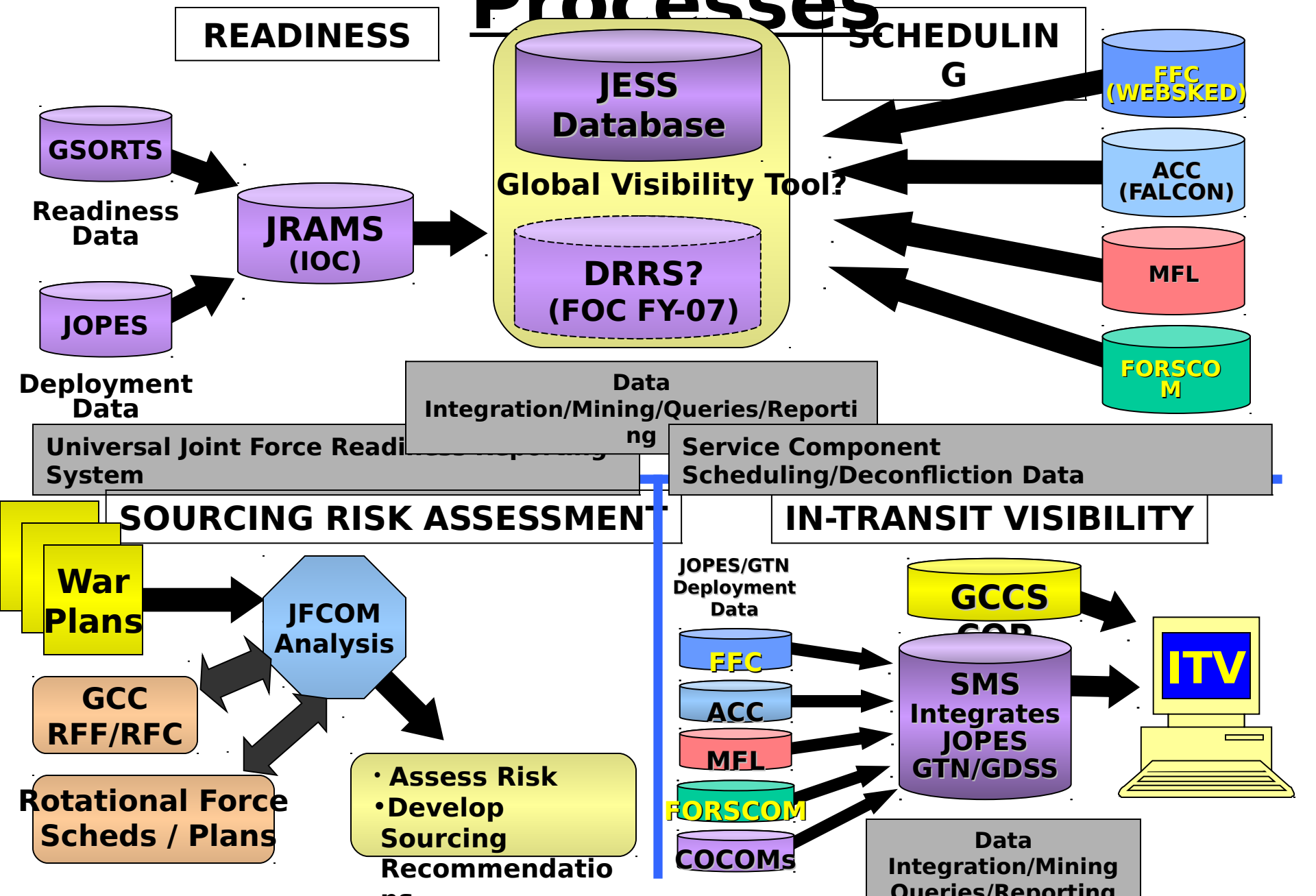
Future Processes



What Won't Change / What Will

No Change to Existing Title 10 / 32 Functions

- **SecDef**
  - Final approval authority for all Global Force Management decisions
  - Current force assignments w/JFCOM as Joint Force Provider for conventional forces
  - Intent is for common process for transportation forces (TRANSCOM), strategic forces (STRATCOM) and SOF (SOCOM)
  - OSD prepare for Fall '04 Congressional dialogue regarding West Coast conventional forces assignment
- **Joint Staff**
  - GFM process (developed IAW SPG tasking)
    - Define GFM process roles for JS, JFCOM, other COCOMs and Services
  - Unified Command Plan language for JFCOM and SecDef implementing memo
- **Services**
  - Make AC / RC readiness, availability, and commitment data available to JFCOM Service components
  - Support JFCOM Service components in identifying forces / capabilities to source RFCs
  - Coordinate sourcing alternatives via JFCOM Service components
- **Combatant Commands (minus JFCOM)**
  - Make readiness, availability, and commitment data of forces available to JFCOM via Service components
  - Update contingency plans based on JFCOM global availability data
- **JFCOM**
  - Role as Joint Force Provider IAW UCP and GFM process

Refining the JFP / GFM Process

Initial Operating Capability

- Request for Forces / Capabilities push from Joint Staff to JFCOM
- Linear (point-point) information transfer between interested parties
- Requires labor intensive data mining (info pull for readiness, commitment, availability)
- Cut and paste DEPORDs / DMS distro
- Service components source with assign forces and coordinate recommendation for forces units from other COCOM “assigned “ and Service “unassigned” forces (as process develops and matures)
- Force-based sourcing processes

Final Operating Capability

- Request for Capabilities visible to all concerned (GVT)
- Networked information transparency negates physical transfer
- Uses data transparency (info push for readiness, commitment, availability)
- Auto generated DEPORDs w/ electronic signature confirmation and distribution
- Service components source from all conventional forces without regard to “assignment” issues
- Capability-based sourcing processes

IOC to FOC Comparison

Initial Operating Capability

Recommend global sourcing solutions

- **Existing RFF/RFC/Draft DEPORD process**
  - Developing interim collaborative staffing tool
  - Components provide global sourcing options from all conventional forces
    - risk/impact to sourcing other requirements
    - Force rotation sustainability assessment
    - other issues identified by Service/CoComs via their components
- **Recommend global force management actions**
  - Recommend sourcing rotations for major combat ops via GFM process
  - Develop interim force visibility/availability capability
  - Provide global availability of conventional forces
  - Provide availability policy constraints/issues

Supervise deployment and redeployment of forces

- Limited global visibility / database
  - Significant manual effort to provide data
  - Existing ITV IT systems (e.g. SMG, GTN)

Final Operating Capability

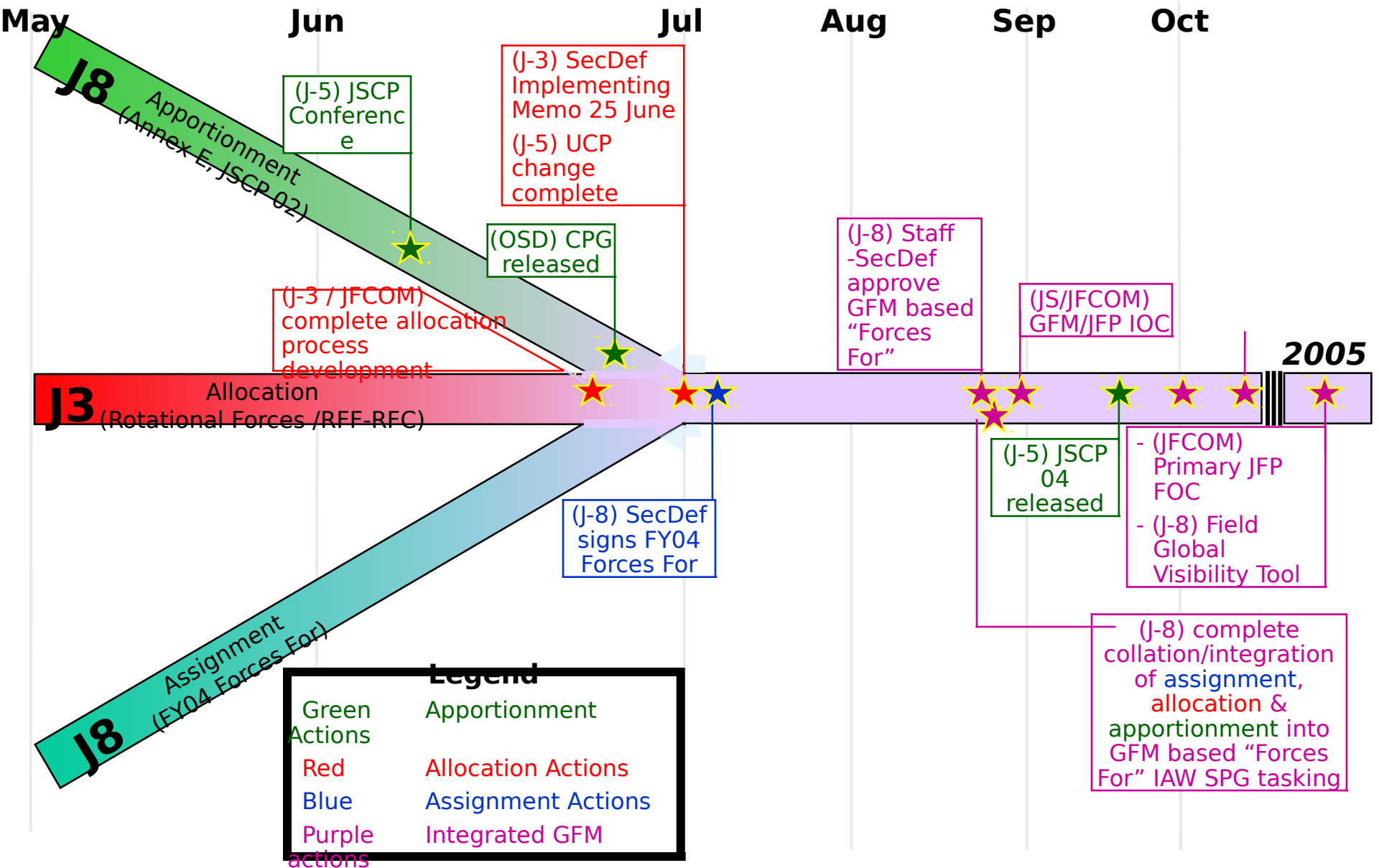
Recommend global sourcing solutions

- **Capabilities-based process with net-centric tools**
  - Collaborative, web-based Information Management tool
  - Components provide global sourcing options from all conventional forces
    - Global visibility tool provides force management data transparency across Service boundaries & AORs
    - Web-based DEPORD development & staffing
- **Recommend global force management actions**
  - Web-based global visibility tool provides force availability and commitment data
  - Force rotation sustainment/ MOB / policy recommendations
  - Major combat ops (OIF/OEF) sourcing recommendations

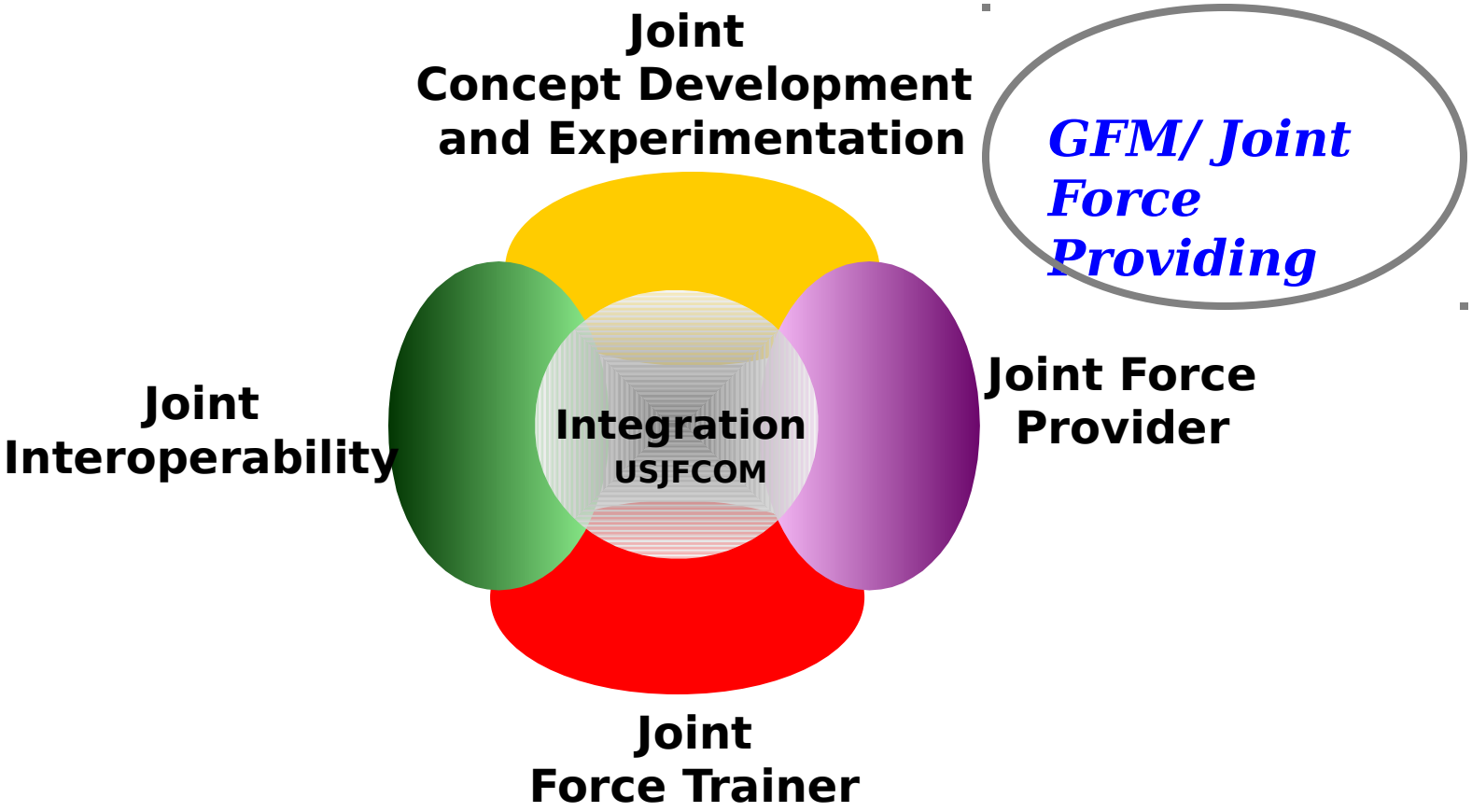
Supervise deployment and redeployment of forces

- Net-centric global visibility of all conventional forces via global visibility tool (DRRS) provides near real time commitment and availability of forces
- End-to-end join deployment oversight to ensure continuous capability for rapid force deployment

Global Force Management Way Ahead



USJFCOM



Integrating all enterprises to create coherent joint and combined capabilities